

Returns to International Migration: Evidence from a Bangladesh-Malaysia Visa Lottery[†]

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South Asians traveling to richer Asian nations is the world’s largest migration corridor. We track down applicants to a government lottery that randomly allocated visas to Bangladeshis for temporary labor contracts in Malaysia, five years later. Most lottery winners migrate, and migrants’ earnings triple. Their remittance raises their family’s standard of living in Bangladesh. The migrant’s absence pauses marriage and childbirth and shifts decision-making power toward females. Migration removes enterprising individuals, lowering household entrepreneurship, but does not crowd out other family members’ labor supply. A deferred migration offer never materialized for a subgroup. Their premigration investments in skills generate no returns in the domestic market. (JEL F22, F24, I31, J24, J31, J82, O15)

Of the world’s population, 3.6 percent live outside their country of birth (UNDESA 2020). They remitted \$689 billion back to their home countries in 2018 (World Bank 2019). That makes remittance the most important international financial flow into developing countries. Remittances account for over a quarter of GDP in many Asian countries, and 6 percent in Bangladesh in 2020 (World Bank 2021). Ten percent of the Bangladeshi male labor force works abroad (Das et al. 2018).

We estimate the individual- and household-level returns to migration using an experiment in which the Government of Bangladesh allocated work visas in Malaysia via lottery; 1.43 million Bangladeshis applied when Malaysia offered 30,000 work visas through an agreement with the Bangladesh government, which necessitated the lottery. That massive latent demand for migration is in itself indicative of its importance as a livelihood strategy in South Asia. The typical job contract was for

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semiskilled work at palm oil plantations. Male migrants traveled alone on temporary contracts. We tracked down the families of a random sample of 3,512 lottery winners and losers from across Bangladesh in 2018, five years after the lottery. That sample is representative of all lottery applicants residing in the three largest (of eight) divisions of Bangladesh, which houses 57 percent of the country's population.

The lottery and these data allow us to provide experimental estimates for the returns to migration in an especially consequential context. South Asians moving temporarily to richer nations in Asia is one of the most popular global migration corridors. Of the 280 million migrants in the world, over 32 million are South Asians living in Asia outside their country of birth (UNDESA 2020).¹ If we are to make confident inferences about the global economic effects of migration, we must investigate how South Asians fare when a family member travels to richer Asian nations.

The employment conditions in this corridor are notorious for exploitative arrangements that often put migrants in precarious positions Naidu, Nyarko, and Wang (2016). In fact, Malaysia instituted a ban on migration from Bangladesh in 2009 citing recruitment malpractices in both countries. Against that backdrop, we study the effects of an innovative Government-to-Government (G2G) migration facilitation program that was initiated to resume the migration flow, and designed to address the market failures that plague private sector intermediation. The program lowered intermediation fees to US\$400 per migrant from the \$3,000–\$4,000 that were being charged by private recruiters prior to the ban (Wickramasekara 2016), so it also expanded opportunities to many new people who were priced out of the market.

Seventy-six percent of the Malaysian visa lottery winners in our sample had migrated internationally by the time of our survey, compared to 19 percent of the lottery losers who form our control group. Winning the visa lottery doubled household income in Bangladesh, and this is driven entirely by a tripling of the migrant's earnings in Malaysia, which allows him to send back a lot of remittances. This increases per capita consumption, as well as land and housing investments back home, and lowers poverty and indebtedness. Our estimates provide a well-identified, microdata based foundation to the results found from analysis of macroeconomic data (e.g., Clemens 2011; Ashenfelter 2012; Benhabib and Jovanovic 2012), which report potential income gains that are several multiples of home income. These results also establish that expanding migration opportunities to poorer people by lowering the cost of intermediation (as the G2G program does) continues to generate very large returns.

In fact, that source of identifying variation can explain the large returns we estimate relative to the literature. The G2G program expanded migration opportunities to poorer people who were heretofore constrained from traveling. As the model in (Lagakos et al. 2020) predicts, returns should be highest in groups that face the largest cost of migration. This lottery allows us to present novel estimates for a population that had not been possible to track using nonexperimental methods because they were rarely observed migrating. Clemens, Montenegro, and Pritchett (2019)

¹ Bangladesh alone supplies almost 7 million migrants to other Asian countries. Malaysia was the fourth largest source of remittances flowing into Bangladesh during 2014–2019 (Bangladesh Bank 2019).

report that if Bangladeshi men with 9–12 years of schooling were placed in the US labor market, they would instantly enjoy a wage premium of 1.7 log points. We empirically estimate a earnings return of 1.1 log points for Bangladeshis moving to Malaysia.

Beyond these economic benefits, winning the visa lottery also produces important demographic changes. The migrant's absence delays his marriage, childbirth, and pauses new family formation. Among married migrants, there are drastic improvements in the participation of women on various aspects of household decision making (similar to Clemens and Tiongson 2017), especially when the migrant's father is not living in that household.

Some other economic changes are a little surprising. Despite the sharp rise in household income, the other nonmigrant members of the family do not change their labor supply.² Winning the visa lottery keeps household economic activities unchanged in most dimensions, except that it *lowers* the family's participation in nonfarm entrepreneurial activities in Bangladesh. The migrant's departure removes the most enterprising member of the family who would have been that entrepreneur had he stayed home.

A program implementation quirk also allows us to estimate the effects of improved migration *prospects* on predeparture investments in formal skills and language skills, as well as the returns to that investment. A (random) group of lottery winners were promised deferred intermediation, but many of them were ultimately not given visas due to administrative constraints. Like other winners, this group invests in the required vocational training, language training, and also in their own physical fitness to prepare for the trip abroad. When they got stuck at home, these investments produced no apparent returns in the domestic labor market.

I. Related Literature

Our research is related to the very large literature that estimates the returns to migration, but has to grapple with difficult selection issues (Grogger and Hanson 2011; Gibson, McKenzie, and Stillman 2013). Review papers by McKenzie and Yang (2010) and McKenzie (2012) cite studies that exploit exogenous variation in immigration policies to study the effects of international migration (such as Clemens 2010; Dinkelman and Mariotti 2016; Kusunose and Rignall 2018). Others make use of a variety of other nonexperimental methodologies, including controls for observables, selection correction methods (Barham and Boucher 1998), matching (McKenzie, Stillman, and Gibson 2010), instrumental variables (Brown and Leves 2007; McKenzie and Rapoport 2007; Yang 2008; Macours and Vakis 2010), panel data techniques (Beegle, De Weerd, and Dercon 2011), and natural policy experiments (Clemens and Tiongson 2017).

²The literature finds mixed evidence on such spillovers (see Amuedo-Dorantes and Pozo 2006; Binzel and Assaad 2011; Grigorian and Melkonyan 2011; Kim 2007; Mendola and Carletto 2009; Mu and Van de Walle 2011; Shrestha 2017a).

International migration takes many forms around the world—some people migrate permanently to high-income nations on the strength of their skills or employer sponsorship; others cross borders illegally with the intention to stay temporarily. Sponsored migration offers paths to residency in some countries, and in such cases workers often travel with spouse and children, expecting to stay at the destination long term. In most countries, temporary work permits do not offer any legal path to citizenship, and workers often travel alone for a prespecified contract period. Migrants will obviously share and remit differently if their nuclear family is left behind, and if they expect to return (Ashraf et al. 2014). There is therefore no one single estimate of returns to migration that would apply globally, and rigorous studies (e.g., Clemens and Tiongson 2017; Gibson, McKenzie, and Stillman 2010) have produced vastly different estimates.

The Bangladesh-Malaysia program we study is representative of the most common form of global migration: temporary work visas where unskilled and semiskilled workers travel alone. Such contracts account for the lion's share of cross-border economic migration around the world. Over 25 million South Asian migrants work under such conditions in richer Asian nations. Thirty-nine percent of all Singapore residents and 85 percent of UAE residents at any given moment are foreign born. The sheer volume of migration opportunities these countries provide likely contributes more to South Asian development than OECD economies do. However, these migrants have limited rights, which can create vulnerabilities.

First, migration is a complex undertaking (requires procuring a lot of hard-to-obtain paperwork, passports, visas, medical checks), and low-skilled, semiliterate workers are dependent on expensive intermediation services (ILO 2015). Credit constrained workers are forced to enter complex arrangements with middlemen and employers, in which wages are withheld to pay back fees. Given the asymmetric power dynamic, low-skilled migrants are exploited by unscrupulous agencies (UNODC 2015). Second, visas are often tied to a specific employer, transitions are not allowed, and the workers' passports are confiscated by employers as security. This gives employers monopsony power over migrant workers (Naidu, Nyarko, and Wang 2016). Female migrants working inside the homes of private employers are especially vulnerable (Beaubien 2019). Third, migration is risky. Thirty-four percent of aspiring Bangladeshi migrants fail to find work abroad, and over half of these are due to fraudulent middlemen (Das et al. 2018). The loss associated with failure—US\$818 on average—is especially difficult for low-skilled workers to bear, and insurance of a government-mediated connection in the G2G program may be useful. Fourth, there are over 900 recruitment agencies in the market of highly variable quality. Some falsify documents or fail to provide legally mandated training and support abroad, and low-skilled migrants are often not well informed about the quality of specific agencies (Bazzi et al. 2021). Beyond the risks of fraud, exploitation, and migration failure, there is also no guarantee that migrants would save and remit enough to contribute to poverty reduction back home, or make their families better off *on net*, given the loans they have to incur to pay for high transport costs and intermediation fees, as well as any adverse social effects stemming from extended family separation and potential absence of a parent. Conducting rigorous evaluation of the full range of effects of international migration is therefore critical.

We provide that for the most common form of international migration—semiskilled workers traveling alone on temporary labor contracts—in arguably the most important migration corridor in the world.

The positive effects of the visa lottery that we document stand in sharp contrast to Gibson, McKenzie, and Stillman's (2010) estimates of the adverse effects of winning a New Zealand migration lottery program on the family members of Tongan emigrants who remain behind. That study is the closest to ours in terms of research design and rigor, but their setting is very different. That program only takes 250 Tongans per year, which allows New Zealand to permit migrants to travel with their spouse and children. Therefore, any effects measured in Tonga are on more distant household members, who naturally would not share in as much of the gains from migration. In contrast, we study migration from a large country that supplies millions of migrants, using a sampling frame that covers the majority of the 1.43 million program applicants. The program we study typifies the most common form of labor migration in the world: male migrants travel alone on temporary contracts and remit money back home to their nuclear family. It is then not at all surprising that our effects look very different. The positive effects we document are more reminiscent of the effects found for New Zealand's seasonal worker program on development in Tonga and Vanuatu, evaluated by Gibson and McKenzie (2014) using a propensity score matched difference-in-differences method.

Clemens and Tiongson (2017) study a G2G program using a regression discontinuity design around Filipino migrants' performance on a Korean language test. They also find that consumption increases with migration, but unlike us, do not observe household income increases that can rationalize the large cross-country gap in wages observed in macroeconomic data (Clemens, Montenegro, and Pritchett 2019). The difference may arise due to differences in the sample and identifying variation. Applying to the Korean employment scheme required a high school degree, work experience, and Korean language ability, and focuses on a set of applicants who invested in learning Korean, but performed marginally on the language test. In contrast, the Malaysia program had minimal requirements (only 2.5 percent of lottery winners were disqualified through medical screening) and drew applicants from every district in Bangladesh. We provide pure experimental estimates that apply to the entire distribution of applicants. Beyond the big differences in sampling frames, our actual sample size is about five to ten times larger than all aforementioned evaluations, and this allows us to provide statistically precise, robust estimates even after correcting standard errors for multiple hypothesis testing, or any bias stemming from attrition or survey noncompletion.

We report on demographic outcomes that connect to the literature on the broader sociodemographic effects of migration on children, health, and family summarized in Antman (2013). Our results on skill acquisition prior to travel contributes to the debate on brain-gain and brain-drain (Docquier, Faye, and Pestieau 2008; Beine, Docquier, and Rapoport 2008; Batista, Lacuesta, and Vicente 2012; Shrestha 2017b; Abarcar and Theoharides (Forthcoming); Khanna and Morales 2017). Our study adds to this literature in two ways: we find evidence of skills acquisition even for low-skilled migration opportunities, and we document an investment response in different dimensions of skill, including developing physical strength and investing in health, language, and vocational skills.

II. Context: Bangladesh-Malaysia G2G Program

The annual outflow of low-skilled temporary workers from Bangladesh has increased from about 0.2 million workers in 2000 to well over 0.5 million in recent years (Figure 1). Historically, Saudi Arabia, UAE, Oman, Malaysia, Qatar, and Singapore have been the most popular destinations.

Remittances sent by these workers have become an important source of national income. Between 2000 and 2017, remittance inflows increased almost sevenfold. At its peak, between 2008 and 2012, remittances made up one-tenth of the national GDP. In 2015, Bangladesh was the tenth largest remittance-receiving country globally. Remittances from workers abroad are a large share of household income for poorer households (Hill and Endara 2019; Ahmed et al. 2013).

A. The G2G Program

Migration recruitment agencies in Bangladesh employ an extensive chain of middlemen (*dalals*) to identify aspiring migrants, provide documentation services, and then place workers in jobs abroad. This is a complex undertaking: a worker seeking to migrate must procure a national identity certificate, their birth certificate, a passport, bank account, contract, visa, a smart card containing identity documents, and a medical checkup; this list is not exhaustive (ILO 2015). Lower-skilled workers are more dependent on the services of middlemen and end up paying a higher fraction of their expected income for these services (UNODC 2015). The cost of private intermediation in Bangladesh are estimated to exceed \$4,500, which is over three times the GDP per capita (Ahmed et al. 2013; Farole et al. 2017). Most migrants borrow, often at high interest rates, to finance the high costs of migration. High indebtedness combined with fraudulent recruitment practices make migrants vulnerable.

The G2G recruitment system arose in response to concerns about various forms of abuse associated with private intermediation services (Wickramasekara 2016), which led to a ban on recruitment of Bangladeshi workers to Malaysia in 2009. The governments of Bangladesh and Malaysia signed a memorandum of understanding in 2012, which lifted this ban, and introduced a new system in which labor recruitment is handled directly by government agencies. Malaysia offered temporary visas of two to three year duration for low-skilled manual work, where the migrants would travel alone without family.

The Bureau of Manpower, Employment and Training (BMET) in Bangladesh advertised the new migration opportunities in local newspapers, and started registering interested workers in January 2013 through 4,529 rural Union Information and Service Centers. To be eligible, the applicant had to be male, aged between 18 and 45, at least 5 feet tall, at least 50kg or more in weight, and able to lift a weight of 20kg or more.³ There was a small fee of BDT 50–100 (US\$0.66–1.30) to register the application.

³ Other eligibility criteria included basic knowledge of Malaysian culture and social life, the ability to communicate either in English or Malay, no prior criminal record, valid travel documents, and Malaysian medical fitness requirements

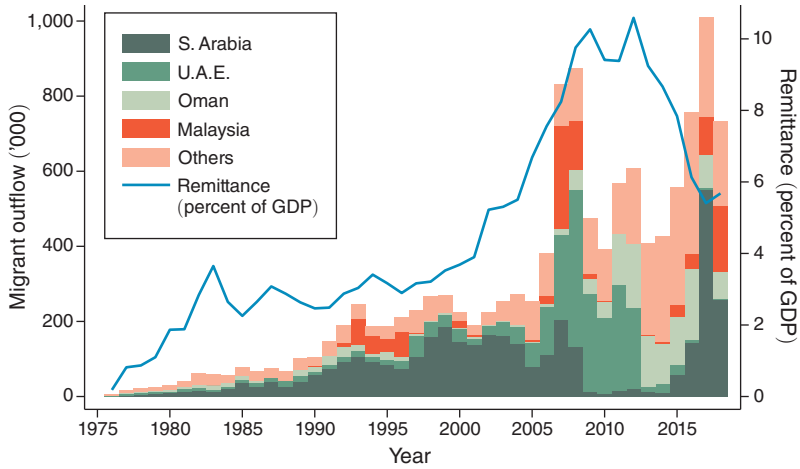


FIGURE 1. MIGRANT OUTFLOW FOR LOW-SKILLED WORK AND REMITTANCE RECEIPT

Note: Figure shows annual outflows of low-skilled migrant workers from Bangladesh to the major destination countries (left axis) and the annual remittances inflow as a share of GDP (right axis).

Sources: Data from BMET (2022) and World Bank (2022).

Even though Malaysia had only offered a maximum of 30,000 visas, BMET registered 1.43 million applicants from all over rural Bangladesh during the two-week registration process. To create a fair process, BMET implemented a randomized lottery in February 2013 through a third party—the Bangladesh University of Engineering and Technology—and drew 36,038 winning names. The probability of selection was proportional to the size of the *upazila* (subdistrict) population of the applicant.

A second lottery was conducted to split the 36,038 winners into three phases. First phase winners would be recruited immediately. The second lottery resulted in 11,758 Phase 1 winners, 11,704 Phase 2 winners, and 12,576 Phase 3 winners. All winners were notified by SMS, and Phase 1 winners were required to undergo a medical screening plus a 10-day training. In March 2013, BMET began sending information on potential workers to the Malaysian government and by April 2013 had already sent information on 8,500 Phase 1 workers. Workers selected by the Malaysian government would then begin the migration process. We provide more details about the process in online Appendix A.

III. Data and Empirical Strategy

We conducted 3,512 in-depth household interviews with G2G applicants between August and December of 2018, roughly five years after program inception. We refer to the Phase 1 lottery winners who won the lottery to migrate and were put in the first phase of intermediation as **T1**. We create a joint group of Phase 2 and Phase 3 winners, who won the lottery to migrate but were put into a deferred phase of intermediation, and call them **T2**. Eventually, this group only received partial (low rates of) intermediation. The lottery losers, referred to as **C**, serve as the control group.

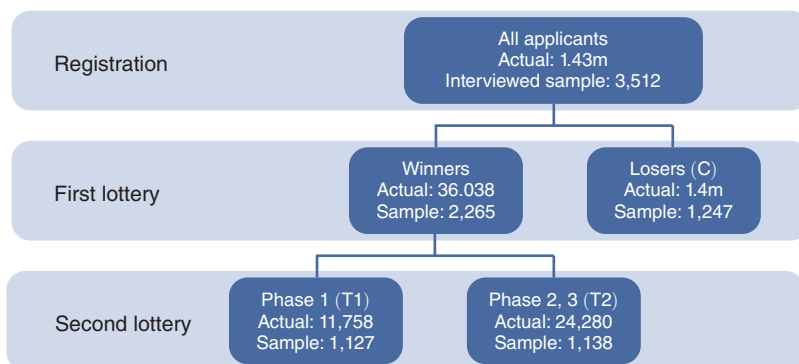


FIGURE 2. STAGES OF LOTTERY AND STUDY DESIGN

Note: The figure shows the various stages of the lottery program and the study design.

The majority of our analysis will compare T1 to C. Figure 2 shows the various steps of the lottery program and the final study sample.

The survey included detailed modules on the migration, labor, and earnings of all household members including the applicant and any other migrant members of the household. Interviews were conducted with the applicants themselves if they were present, or with a knowledgeable household member if the applicant was not present. The survey also had modules on household consumption, enterprises, housing and assets, debt position, and female decision making of the household in Bangladesh. We also collected data on applicant and household characteristics that are unlikely to vary over time, as well as retrospective data on some pre-lottery outcomes.

A. Data Collection

Phase 1 winners (group T1) were thinly spread across Bangladesh. BMET limited the number of Phase 1 winners in each village to at most one applicant. Unions, which typically have about 6,000 households from a few villages, had an average of two Phase 1 winners. To manage the geographic scope of data collection efforts within our budget, we limited the survey to Dhaka, Mymensingh, and Chittagong Divisions.⁴ These divisions housed 53 percent of Bangladesh's population in 2011, including 48 percent of the rural population (BBS 2015). Thirty-eight percent of all lottery applicants and 50 percent of lottery winners come from these divisions. They include the most densely populated and prosperous divisions of Bangladesh. We randomly selected 49 of 223 upazilas from these divisions.⁵ The survey was conducted in all 522 unions within the selected 49 upazilas.

⁴The Mymensingh Division was formed in 2015, after the G2G lottery program, by splitting off the northern districts of the Dhaka Division.

⁵The data extract we received from BMET had data from applicants in 223 of 258 upazilas. The discrepancy could be a result of the lottery not collecting data from upazilas with very high urban penetration.

Sampling Strategy and Field Protocols.—The relative scarcity of T1 households and the nature of available administrative data guided our sampling and field protocols. We received administrative data from BMET in two separate extracts. The first extract was for the lottery losers (group C) and included information on the applicants' names, their parents' names, phone numbers, and the name of the union they live in. The second extract was the published data on lottery winners (groups T1 and T2) which contained the same information, but did not include a phone number for everyone. We were able to get matched phone numbers for groups T1 and T2 from BMET only for 76 percent of group T1 and 16 percent of group T2.

To deal with this asymmetry in information, we opted for a combination of phone and field-based tracking of respondents. In each of the sampled unions, enumerators were instructed to find all the T1 individuals. Applicants in the T2 and control groups were randomly ordered, and enumerators were instructed to follow that order in their search for respondents. Enumerators would keep going down the randomized order until the number of successful interviews in that group (T2 or control) matched the number of successful interviews in the T1 group. This way, the final survey would have similar sample sizes across treatment groups within each union.

To find the respondents in a sampled union, enumerators first tried calling the applicants for whom we had phone numbers. Each applicant would be called up to five times over the course of several days. If somebody picked up the phone, we also asked if they knew the phone numbers of anyone else who won the lottery. We searched for lottery applicants not reachable by phone through physical visits to their union and village. Enumerators used all available information to locate respondents, including consulting with union officials and asking local residents.

Survey Finding Rates.—With this protocol, we were able to interview 3,512 lottery applicants, of which 1,127 in group T1, 1,138 in group T2, and 1,247 lottery losers in our control group. We conducted interviews with the applicants themselves if they were present, or with knowledgeable family members if they were absent. However, the finding rate for respondents varied by treatment status. We found 94 percent of the T1 applicants we searched for, 69 percent of T2 applicants, and 68 percent of the control group.

Given the scant information we had to locate lottery participants, the finding rate of the control group (68 percent) is quite high. For reference, Clemens and Tiongson (2017) was able to locate and interview only 44 percent of applicants in their Philippines-Korea migration study. The extensive field engagement of the enumerators and, perhaps, the rural setting of Bangladesh, where villagers tend to know about each other, led to the high finding rate in our study.

A few factors explain the almost universal finding rate of T1 households. First, Phase 1 lottery winners were required to interact with local officials to prepare for government intermediation, so local officials were likely to know of them or have updated contact information. Second, winning the lottery made them well known in the communities. Third, given the status conferred by international migration in rural Bangladesh, other villagers are more likely to know the whereabouts of families with an international migrant.

This, unfortunately, creates a differential finding rate of 26 percentage points between treatment and control, which can complicate inference. The differential rate mostly reflects the details of program administration rather than any differences in some underlying economic characteristics. We try to be careful and use insights from the literature on differential attrition (e.g., Lee 2009; Behaghel et al. 2015) in online Appendix C and Section VIII to investigate how the differential finding rates can affect interpretation. We limit the main empirical inferences and statements we make to ones that are robust under a broad set of reasonable assumptions.

Comparison of the Sample with the Population.—While our sample strategy yields a representative sample of the lottery applicants, the applicants themselves are nonrandomly selected from the population. Those households must have a member who satisfies the eligibility criteria and is interested and able to finance the trip to Malaysia. This would exclude households facing severe borrowing constraints.

Online Appendix Table D.1 compares our study sample to a nationally representative sample of households drawn from the 2016/17 Household Income and Expenditure Survey (HIES) (BBS 2017). To understand what distinguishes lottery participants from others, we successively restrict the HIES sample to rural areas, rural areas in the three divisions where we conducted surveys, and further to households with a male aged 20–45 who would have been eligible for the lottery.

The individuals who participated in the lottery are different from the nationally representative samples of men aged 20–45. Lottery applicants had 6.8 years of education, compared to 5.1 years for men aged 20–45 in the rural areas of divisions we surveyed and 5.6 years nationwide. Lottery applicants were also younger and more likely to be Muslim. The households they reside in are also different. Not surprisingly, households that participated in the lottery are more likely to have a migrant and receive remittance income. Our study sample has higher expenditures and incomes and significantly lower poverty rates than national averages, probably partly due to the large difference in remittance income and partly due to the selection of who can bear international migration expenses. Our study sample is also more entrepreneurial than comparable national samples. While households interested in migration are different from the population at large, our study sample is the most policy-relevant subpopulation for estimating the returns to migration: those who are eager to migrate and can finance the trip.

Balance.—Time-invariant characteristics appear well balanced across treatment groups. We do not have a true baseline collected before the visa lottery, but we collected data on characteristics that are unlikely to change over time, as well as some retrospective pre-lottery outcomes. As online Appendix Table D.2 shows, a joint test across the 13 outcomes we measure fails to reject the null that the characteristics are balanced across the lottery outcomes.

The table also shows that lottery participants were 29 years old on average at the time of application, with 6.8 years of schooling. 60 percent were married at the time of the lottery and lived in household with 4 others. Applicants were working virtually all year in 2012 (just before the lottery) and earned about 8,800 Taka (\$110) per month.

B. Empirical Strategy

The lottery program was randomized, so we use a very simple specification to report intent-to-treat (ITT) estimates:

$$(1) \quad y_i = \beta_1 T1_i + \beta_2 T2_i + \gamma \mathbf{X}_i + \varepsilon_i,$$

where y_i is the outcome for applicant i ; $T1_i$, and $T2_i$ indicate whether the applicant won the Phase 1 lottery or the Phase 2 and Phase 3 lottery; \mathbf{X}_i controls for base-line characteristics, including upazila fixed effects; and ε_i represents the error terms assumed to be clustered at the union level. We weight each observation so that the number of observations within each treatment group is the same within each union.

We test multiple hypotheses simultaneously, so we present several adjustments to account for multiple inference (à la Anderson 2008). First, when reporting results for specific outcomes within a group, we control the False Discovery Rate (FDR) and present corrected q values for the reduced form. Second, for each group of outcomes, we construct an inverse-covariance weighted summary index of all outcomes within the family. The summary index is less prone to incorrect inference due to multiple hypotheses testing than the individual outcomes. Third, we control for Family Wise Error Rate (FWER) when we summarize a set of outcomes across the groups.

We sometimes report local average treatment effect (LATE) estimates of the effects of migration, where we instrument the decision to migrate with random assignment to T1, which are the Phase 1 lottery winners who received immediate intermediation. We estimate

$$(2) \quad y_i = \delta M_i + \eta \mathbf{X}_i + \varepsilon_i, \quad M_i = \alpha T1_i + \xi \mathbf{X}_i + \nu_i,$$

where M_i indicates whether the applicant migrated abroad at any point after the initial lottery, and ε_i and ν_i are error terms uncorrelated with each other. We exclude data on T2 due to potential violation of the exclusion restriction.⁶

IV. Effects on the Applicant

A. Effects of the Lottery on Migration

By the time we conducted our survey in 2018, over five years after the lottery, 76 percent of the Phase 1 lottery winners (group T1) had migrated abroad, while 19 percent of the lottery losers did (Table 3). Around 70 percent of the T1 group's travel (representing 92 percent of T1 migrants) was intermediated through the government

⁶The T2 group was initially offered a delayed government intermediation which did not materialize as planned. It is possible that this group may have taken some steps in expectation of migration in the future, and this could have affected their outcomes directly. Furthermore, only a small share of the T2 group received actual intermediation, making it a weak instrument for migration. However, including T2 as an additional instrument does not substantively change the results.

channels, and the vast majority who migrated from this group traveled to Malaysia, which suggests that the lottery outcome had a very direct effect on the migration choices of lottery winners who received quick intermediation. However, only a small fraction of Phase 2 and Phase 3 winners (group T2)—who were promised intermediation later—ultimately benefited from it. Only 10 percent of T2 lottery winners ultimately received G2G intermediation, and the T2 migration rate was exactly 10 percentage points higher than that of the control group.

Reassuringly, migration rates captured in our survey closely match the migration numbers in BMET's administrative records. Extrapolating migration rates from our survey sample to the full population of lottery participants across Bangladesh, our estimates would imply that about 10,700 would have migrated. The official count provided by BMET officials in March 2018 was 9,800.

The G2G program affect migration modalities in a couple of dimensions. Almost all T1 migrants traveled east to Malaysia, while two-thirds of control group migrants traveled west to Gulf countries. Malaysia was the destination of choice for a quarter of the control group migrants, but clearly some of the lottery winners would have otherwise ended up in Saudi Arabia, Oman, or Qatar absent the G2G program. The first column of Figure 3 shows that 18.6 of the 76.4 people in T1 would have migrated even if they had lost the lottery, but the vast majority ($76.4 - 18.6 = 57.8$) would not have been able to. The counterfactual therefore consists of $(57.8/76.4) = 75$ percent nonmigrants, and 25 percent who would have migrated independently.

Second, winning the lottery allowed T1 migrants to travel abroad earlier than migrants from the control group. The average T1 migrant left 15 months after the lottery, while T2 and control group migrants traveled 33 months after the lottery. Government intermediation clearly sped up the process: of those who used the G2G mechanism, Phase 1 winners (T1) migrated 14 months after the lottery, and Phase 2 and Phase 3 winners (T2) migrated 26 months after the lottery.

A large share of applicants who migrated were still abroad at the time of survey. This is true for 75 percent of T1 migrants and 78 percent of T2 and control group migrants. Since our survey was conducted almost five years after the initial migration of T1 applicants, they were evidently able to either extend their initial labor contract or find another job abroad.⁷

Figure 4 shows that the G2G program changes the selection of *who gets to migrate*, by (nonexperimentally) comparing of the characteristics of treatment and "regular" (control group) migrants.⁸ First, regular migrants often find opportunities through social connections (Munshi 2003), while the G2G migrants found employment without any family or friends at the destination. Thirty percent of control group migrants had a relative in the destination country, whereas only 3 percent of the G2G migrants did. Second, the program drastically lowered the cost of migration from 414,000 BDT (US\$5,300) to only one-sixth of the amount. As a result, G2G lottery winners were 16 percentage point less likely to have to borrow

⁷ While we do not have direct data on contract extension, fewer than 4 percent of the migrants report to have engaged in separate migration "episodes." Seventy-one percent of all migrants (83 percent of G2G migrants) who are still abroad are working on the same occupation as the one they first left for.

⁸ In Figure 4, we instrument G2G with T1 to address potential mismeasurement of G2G status reported by family members. This does not address the issue that migrants from the control group are a selected sample.

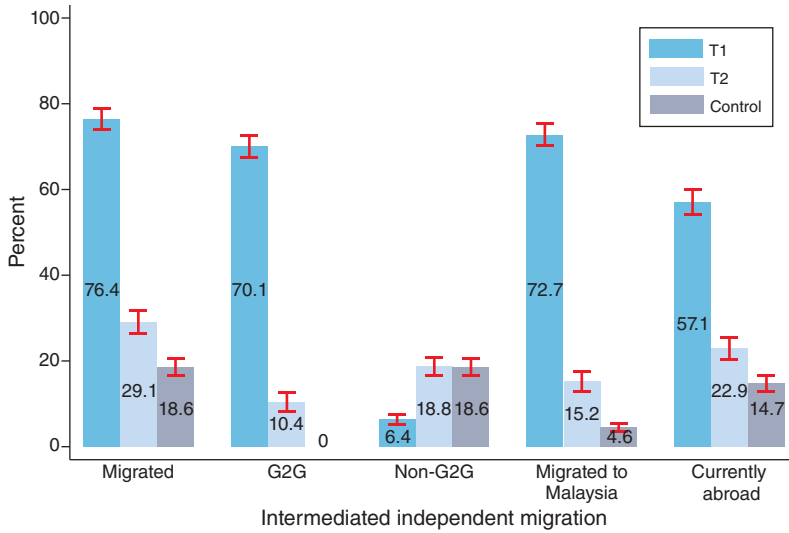


FIGURE 3. IMPACT OF WINNING THE LOTTERY ON MIGRATION

Notes: The figure shows the impact of winning the lottery on migration. The bar shows the migration rates and the vertical lines denote 95 percent confidence interval. “Migrated” is the sum of “G2G intermediated” and “independently migrated.”

Source: Authors’ estimates from the survey data collected for this study.

to finance the trip, and they borrowed much less when they did, and at lower interest rates. In summary, the program extended migration opportunities to those less connected internationally, and less well off.

Even then, G2G intermediation was unaffordable for some applicants. 54 percent of lottery winners who chose not to migrate cite the cost of intermediation as the key barrier. 22 percent cite a change in family, personal, or local employment circumstances, and 11 percent failed the medical and fitness screening conducted by BMET in Bangladesh. Very few respondents (2.6 percent) had communication difficulties, and none mentioned rejection from Malaysia. In contrast, 79 percent of nonmigrants in the control group cite cost as the barrier. In summary, the program appears to have been implemented well—exactly as designed, which made it a lucrative opportunity for many, but still unaffordable for some.

B. Impact on Migrant Labor Supply and Earnings

In Table 1, we first examine the effect of winning the lottery on migrant labor supply and income. In the ITT estimates from equation (1) presented in column 1, we compare the Phase 1 lottery winners (T1) to the control group of lottery losers. Column 2 presents instrumental variables (IV) estimates of the effects of migration, where the migration decision is instrumented with random assignment to T1. We apply the inverse hyperbolic sine transformation to all outcomes, so that coefficient estimates can be (approximately) read as percent changes relative to the control

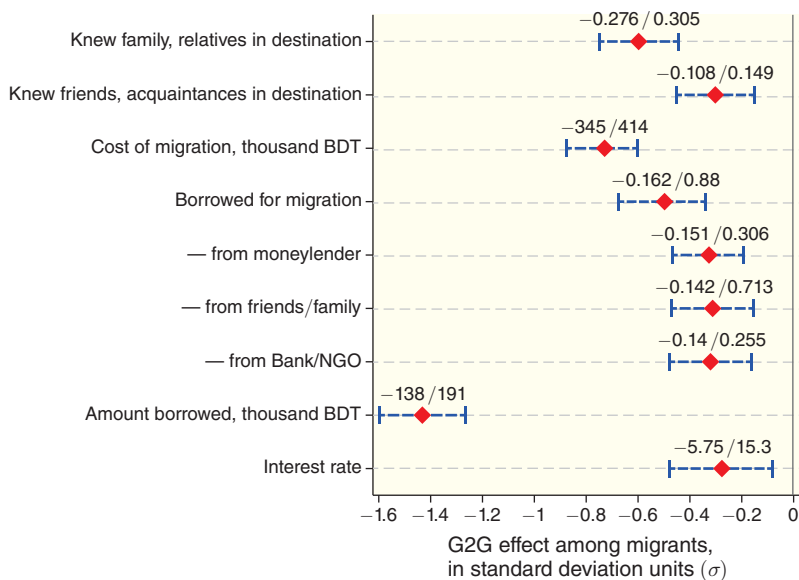


FIGURE 4. DIFFERENCES BETWEEN THE G2G AND NON-G2G MIGRANTS

Notes: Figure 4 shows the difference between G2G and non-G2G migrants in terms of their networks abroad and means of financing migration. The impacts are estimated using $y_i = \alpha + \beta G2G_i + \varepsilon_i$, where $G2G_i$ is instrumented by T1. The estimation is restricted to the sample of migrants from T1 and C. Outcomes are standardized to the relative to the control group mean and standard deviation for the plot. The effect on the nonstandardized outcomes and the control group mean appear as labels separated by “/”. The error bars represent 95 percent confidence intervals. Standard errors are clustered at the union level.

Source: Author’s calculations from the data collected for the survey.

group. To judge statistical precision, we report both p -values and—because we are studying many outcomes— q -values that adjust for the FDR, to address concerns about multiple hypothesis testing.

In panel A of Table 1, we delve into the details of the lottery applicant’s hours worked and earnings abroad. We ask about income in various ways in our surveys. Across all measures, we see substantial gains for lottery winners (in column 1) and migrants (in column 2).

We first use a retrospective measure of the lottery applicant’s monthly income in 2015, about one year after lottery winners in group T1 migrated to Malaysia.⁹ The second measure asks about income in the month immediately preceding the survey. This addresses concerns about biases with retrospective data, but introduces a new concern because incomes in rural areas tend to be seasonal, and asking about any specific month can be prone to large measurement error. We therefore add a

⁹Note that for migrants who are away, the income measures are reported by their household members. Family members often underestimate migrants’ income abroad (Seshan and Zubrickas 2017). That would create an underestimate the income gains from migration. However, we also asked their monthly income during their migration episode. The reports made by the applicants themselves (if they had returned at the time of the survey) were statistically identical to the reports made by their family members (if applicants were still abroad). This suggests that such misreporting might not be too large in this context.

TABLE 1—IMPACT OF WINNING THE LOTTERY AND MIGRATION ON APPLICANT OUTCOMES

	ITT (1)	FDR adjusted <i>q</i> -value	IV (2)	Control mean (3)
<i>Panel A. Impact on the applicant labor and income</i>				
<i>Monthly income in 2015</i>	0.596 [0.000]	[0.001]	1.022 [0.000]	9.659
<i>Income last month, (reported)</i>	0.437 [0.001]	[0.001]	0.758 [0.001]	9.205
<i>Average monthly income (computed)</i>	0.657 [0.000]	[0.001]	1.133 [0.000]	11.879
<i>Total hours worked</i>	-0.063 [0.214]	[0.057]	-0.109 [0.208]	8.350
<i>Panel B. Impact on applicant marriage</i>				
<i>Married</i>	-0.0417 [0.015]		-0.0718 [0.012]	0.804

Notes: This table shows the ITT and IV estimates on applicant outcome measures indicated by the row headers estimated using equations (1) and (2). Panel A shows labor and income outcomes for the applicant, whereas panel B shows marriage outcome. An inverse hyperbolic sine transformation is applied to all measures of labor and income. Income measures with missing values, mostly for incomes abroad, are replaced by the tenth percentile of incomes for applicants in the same destination and with same age and education. Estimates are restricted to the sample of early treatment (T1) and the control group (C). Column 1 shows the ITT estimates with associated *p*-values in brackets; the subsequent column shows the *q*-values adjusted for FDR to account for multiple hypotheses testing. Column 2 shows the IV estimates and associated *p*-values in brackets. Column 3 presents the mean of the outcome for the control group. Both ITT and IV estimates control for applicant height, age, religion, parental education, and indicators for survey upazilas. Standard errors are clustered at the union levels.

Source: Authors' calculations from the survey data collected for this study.

third measure that computes the lottery applicant's income by adding up their wage income, profits from farms and family business, where profits are allocated across involved household members in proportion to the hours they put in the farm or family business.¹⁰

Lottery winners enjoy a large premium over lottery losers regardless of the income measure used. Across the three measures, we see that lottery winners earn 0.44–0.66 log points (55–93 percent) more than lottery losers in the ITT specification, while migrants earn a premium of 113–210 percent over nonmigrants in the IV specification.

The increase in income is mostly driven by increase in hourly wage rates. Migration does not change the total labor supply of the lottery applicants. Lottery losers work 49 hours per week, which is statistically comparable to lottery winners and to migrants. However, unlike nonmigrants, who often combine wage work with self-employment and farm work, migrants work almost exclusively in wage work, in accordance with the G2G labor contracts. We compute hourly wage rates and find that the hourly productivity of migrants increase by 0.73 log points (107 percent).

¹⁰This last measure is not reported for about a quarter of the applicants that were still abroad at the time of our survey, which is disproportionately the case for lottery winners. We impute the missing income by assuming that those migrants earn income equivalent to the tenth percentile of earnings of other migrants in the same destination and with similar age, gender, and education profile. Even with the most extreme assumption—that those with missing income data earn zero—we still estimate large, positive coefficients for lottery winners and for migrants.

Interpretation of the IV Estimates.—The IV estimates show that the returns to migration are large—it increases migrant earnings by 1.13 log points (210 percent). The IV estimates identifies the LATE (Imbens and Angrist 1994)—the returns to migration to those that were induced to migrate due to the G2G program. As discussed in Section IVA, the government program reduced the cost of migration and gave access to a foreign labor market to those without social networks abroad. The LATE identifies a policy-relevant parameter—the impacts on those who would migrate if a government were to provide a lower-cost intermediation option.

What would the lottery winners have done in absence of the program? As discussed with Figure 3, three-quarters of the migrants would have remained at home, and a quarter would have migrated on their own. The LATE is therefore a mix of the returns to the group who would have otherwise remained in Bangladesh and the group of migrants switched over to the government program. The latter group is likely richer and well connected, while the former group could not afford private intermediation.

In online Appendix B, we adopt an approach outlined in Kline and Walters (2016) to investigate what the heterogeneity in returns must be across these two subgroups. We show that G2G and non-G2G migration show statistically similar returns (online Appendix Table D.3). The returns accruing to the majority (three-quarters) of the lottery applicant population who otherwise could not migrate must therefore be even larger than the estimates we've provided, for the average returns in the whole population to be 210 percent. The method implies that the returns accruing to those without the connections or money to migrate via private intermediation must have been 20 percent larger than our LATE estimate.

C. Impact on Marriage and Spouse Quality

Since migrants travel alone, this can affect marital choices (panel B of Table 1). Sixty-two percent of applicants were already married at the time of the lottery. Five years after the lottery, marriage rate was 4 percentage points lower for the lottery winners. The IV estimates suggest that migration reduces the hazard of marriage by 7 percentage points, or 38 percent of the post-lottery marriage rate in the control group. We will return to the implications for household demographics in Section VE.

Winning the visa lottery also changes the groom's earnings prospects, which can affect his value in the marriage market and the set of options available to him. In online Appendix Table D.4, we find that migrants end up marrying better educated and higher earning spouses when they eventually get married. Migrants have a 21 percentage point greater likelihood of marrying a secondary school educated spouse, and the spousal income is significantly higher than the control group's.¹¹

¹¹The sample of married applicants is, obviously, a selected sample. In columns (2) and (3) of online Appendix Table D.4, we report the effects assuming a "0" outcome for the spouse of unmarried applicants, which lowers the education effects but not the earnings.

V. Impact on the Applicant's Family

A. Effects of Migration on Income and Labor Supply

In panel A of Table 2, we examine the effect of winning the lottery on household income as well as the various components of income earned at the origin and at the migration destination. The income measures are constructed carefully to avoid double counting the migrants' earnings in destinations and remittance income reported at home.

Households of visa lottery winners enjoy 84 percent greater income than households that lost the lottery. The IV estimate indicates that those who migrated due to G2G intermediation more than doubled their household income relative to nonmigrants. Decomposing the components of household income, we see that this is entirely due to very large increases in labor income earned away at migration destinations among lottery winners (four times larger), and the remittance that lottery-winning households receive (4.37 log points more) compared to the control group. The migrant's absence does reduce the labor income earned by the household in their village in Bangladesh (by 1.56 log points or 79 percent), but that loss is not nearly large enough to overcome the tremendous advantage in remittance earnings.

Migration increases remittance income by more than BDT 82,000 per year, whereas wage income earned at home falls by about BDT 33,000. The increase in remittance income is just over half of the increase in destination income (around BDT 154,000), which suggests that migrants do not remit all of their incomes back home. They may be consuming or saving while abroad, or paying back debts they incurred to finance the trip.

The G2G program reduces the cost of intermediation by roughly US\$3,000–\$3,500 (BDT 240,000–280,000), so the value of the G2G “subsidy” is large relative to migrants' yearly earnings. This suggests that the G2G intermediation support was likely a nontrivial contributor to the very large returns to migration that we estimate. At the same time, migrants' excess annual wage earnings from working in Malaysia rather than Bangladesh (BDT 121,000 per year) is sufficient to pay for the G2G intermediation subsidy within two years of migration, and we continue to observe the positive effects even five years after the lottery. Over the five-year time horizon, migration therefore produces large returns even net of the G2G subsidy.

Other sources of household income show small, statistically insignificant changes. The migrant's absence did not fully displace agricultural (or other sources of) earnings in the village in Bangladesh, and the household came out ahead on net by winning the visa lottery. The reported q -values indicate that these large income effects are robust to concerns about multiple inference.

Spillover Effects on the Labor Supply of Other Household Members.—The migration of a household member could affect labor supply and incomes of other members of the family through multiple channels. Remittances could produce an income effect, leading other household members to cut back their labor supply and consume more leisure. Imperfections in the labor market that leads to reliance on family labor in rural areas of developing countries (e.g., Binzel and Assaad 2011; Shrestha 2017a)

TABLE 2—IMPACT OF WINNING THE LOTTERY AND MIGRATION ON HOUSEHOLD INCOME

	ITT (1)	FDR-adjusted <i>q</i> value	IV (2)	Control mean (3)
<i>Panel A. Impact on household income</i>				
<i>Total income home and away</i>	0.612 [0.000]	[0.001]	1.085 [0.000]	12.537
<i>Labor income, away</i>	4.053 [0.000]	[0.001]	7.192 [0.000]	5.194
<i>Remittance income</i>	4.362 [0.000]	[0.001]	7.520 [0.000]	2.379
<i>Labor income at home</i>	-1.557 [0.000]	[0.001]	-2.685 [0.000]	5.191
<i>Farm income</i>	0.159 [0.466]	[0.154]	0.275 [0.459]	8.371
<i>Nonfarm business income</i>	-0.887 [0.000]	[0.001]	-1.530 [0.000]	5.131
<i>Rental and other income</i>	-0.091 [0.659]	[0.198]	-0.157 [0.654]	5.233
<i>Total income at home (incl remittances)</i>	0.300 [0.000]	[0.001]	0.517 [0.000]	12.112
<i>B. Impact on labor and income of nonapplicant family members</i>				
<i>Monthly income in 2015</i>	-0.083 [0.362]	[1.000]	-0.142 [0.355]	7.414
<i>Income last month (reported)</i>	0.051 [0.756]	[1.000]	0.088 [0.753]	5.028
<i>Average monthly income (computed)</i>	0.118 [0.436]	[1.000]	0.202 [0.433]	6.969
<i>Total hours worked</i>	0.096 [0.359]	[1.000]	0.165 [0.356]	5.008

Notes: This table shows the ITT and IV estimates on household income measures (panel A) and nonapplicant labor and income measures (panel B) indicated by the row headers estimated using equations (1) and (2). An inverse hyperbolic sine transformation is applied to all income measures. Income measures with missing values, mostly for incomes abroad, are replaced by the tenth percentile of incomes for applicants in the same destination and with same age and education. The sample restrictions and the table structure are identical to that of Table 1. Both ITT and IV estimates control for applicant height, age, religion, parental education, and indicators for survey upazilas. Standard errors are clustered at the union levels.

Source: Authors' calculations from the survey data collected for this study.

could force other household members to increase their labor supply in the migrant's absence. Migration could also change the reservation wage for other household members.

In panel B of Table 2, we see very little spillover effect of winning the lottery on the labor supply and earnings of household members other than the lottery applicant. Not only are the effects statistically indistinguishable from zero, the point estimates are also small.

B. *Effects on Consumption and Investments*

We implemented detailed modules on food and nonfood expenditures in our survey, modeled after the Bangladesh Bureau of Statistics consumption modules that

TABLE 3—IMPACT OF WINNING THE LOTTERY AND MIGRATION ON CONSUMPTION AND INVESTMENTS

	ITT (1)	FDR-adjusted <i>q</i> value	IV (2)	Control mean (3)
<i>Panel A. Impact on consumption</i>				
<i>Consumption per capita</i>	0.116 [0.000]	[0.001]	0.200 [0.000]	10.826
<i>Food per capita</i>	0.039 [0.088]	[0.031]	0.066 [0.083]	10.256
<i>Nonfood exp. per capita</i>	0.136 [0.000]	[0.001]	0.235 [0.000]	9.681
<i>Health exp. per capita</i>	0.378 [0.000]	[0.001]	0.653 [0.000]	7.118
<i>Large exp. per capita</i>	0.580 [0.035]	[0.014]	1.001 [0.031]	2.024
<i>Value of land</i>	0.298 [0.026]	[0.012]	0.514 [0.023]	13.464
<i>Pakka or semi-pakka dwelling</i>	0.048 [0.007]	[0.005]	0.082 [0.006]	0.216
<i>Value of dwelling(s)</i>	0.144 [0.002]	[0.003]	0.248 [0.002]	11.652
<i>Has private latrine</i>	0.065 [0.001]	[0.001]	0.112 [0.001]	0.727
<i>Panel B. Impact on investments</i>				
<i>Education exp. per capita</i>	0.249 [0.046]	[0.062]	0.431 [0.042]	4.153
<i>Education exp. per boy</i>	0.083 [0.290]	[0.170]	0.143 [0.273]	9.411
<i>Educational exp. per girl</i>	0.143 [0.032]	[0.059]	0.245 [0.027]	9.367
<i>Child attends school</i>	-0.002 [0.901]	[0.347]	-0.003 [0.898]	0.901
<i>Child works for wage work</i>	-0.012 [0.016]	[0.059]	-0.021 [0.012]	0.015
<i>Protein per capita</i>	0.089 [0.008]	[0.059]	0.153 [0.007]	9.076
<i>Tobacco per capita</i>	0.109 [0.178]	[0.120]	0.188 [0.170]	-1.076

Notes: This table shows the ITT and IV estimates on household consumption and investments as indicated by the row headers estimated using equations (1) and (2). An inverse hyperbolic sine transformation is applied to all measures of consumption. The sample restrictions and table structure are identical to that of Table 1. Both ITT and IV estimates control for applicant height, age, religion, parental education, and indicators for survey upazilas. Standard errors are clustered at the union levels.

Source: Authors' calculations from the survey data collected for this study.

were also used in other trials conducted in Bangladesh (e.g., Bryan, Chowdhury, and Mobarak 2014). Table 3 investigates whether the large increase in income for lottery winners translates into greater consumption and exactly what those households spend the money on.

Lottery winners have 12 percent (0.116 log points) greater consumption than lottery losers. There is no big change in food consumption, and the increase in expenditures is concentrated in the nonfood category. This is likely because—as

TABLE 4—IMPACT OF WINNING THE LOTTERY AND MIGRATION ON POVERTY AND INSECURITY

	ITT (1)	FDR-adjusted <i>q</i> value	IV (2)	Control mean (3)
<i>Poverty rate (\$1.90 per day)</i>	−0.007 [0.279]	[0.141]	−0.013 [0.271]	0.027
<i>Poverty rate (\$3.20 per day)</i>	−0.031 [0.088]	[0.076]	−0.054 [0.084]	0.267
<i>Poverty rate (\$5.50 per day)</i>	−0.103 [0.000]	[0.001]	−0.178 [0.000]	0.701
<i>Not enough food</i>	−0.002 [0.720]	[0.259]	−0.004 [0.715]	0.023
<i>Any loan</i>	−0.055 [0.007]	[0.012]	−0.095 [0.006]	0.734
<i>Loans from Moneylender</i>	−0.064 [0.000]	[0.001]	−0.111 [0.000]	0.174
<i>Average annual interest rate</i>	−3.638 [0.083]	[0.076]	−6.632 [0.076]	21.370

Notes: This table shows the ITT and IV estimates on household poverty rate, food insecurity, and financial security measures as indicated by the row headers estimated using equations (1) and (2). The sample restrictions and table structure are identical to that of Table 1. Both ITT and IV estimates control for applicant height, age, religion, parental education, and indicators for survey upazilas. Standard errors are clustered at the union levels.

Source: Authors' calculations from the survey data collected for this study.

noted above—those who could afford intermediation were relatively well off by rural Bangladesh standards, and food deprivation is not a big concern in this particular sample. The nonfood aggregate includes expenditures on clothing, fuel, travel, utilities, and household essentials.

We can use the IV estimates to compute the income elasticity of consumption. Per capita consumption in the control group was BDT 58,000 per year, which increases by 22 percent due to migration. Our estimates imply an income elasticity of consumption of 0.379 ($p = 0.002$). That is, for each \$1 increase in household income (due to migration), consumption per capita increases by \$0.29.

Land and dwellings are the most important components of wealth in rural Bangladesh (and an important form of savings for the middle class), so we examine the effects of the lottery on those outcomes. Lottery winning households become significantly more likely to make big-ticket expenditures on land and housing.¹² They are more likely buy real estate and less likely to sell, and the value of the land they own increases by 35 percent (0.298 log points) relative to lottery-losing households. Lottery winners are 5 percentage points more likely to own “pakka dwellings,” which are homes constructed using durable building materials like brick and cement. The value of the dwelling is about 15 percent (0.144 log points) higher. Winners are 6.5 percentage points more likely to invest in a private latrine in their home. Such large expenses on durables could explain the gap between the (much larger) increase in migration income and (smaller) increase in income measured

¹²We asked about less common but consequential expenses such as purchase and sale of land, and residences over a 36-month recall window, to capture infrequent transactions.

at home. Migrants could be saving up some of their income in Malaysia until they accumulate enough for large expenses on land and housing in Bangladesh.

Investments in Children.—When migrants are asked why they travel, earning money to educate children is frequently cited as a key motive. Migration could also change perceptions about the returns to education when migrants are exposed to new opportunities in a foreign labor market. We find a very large 28 percent (0.249 log points) increase in educational expenditures among lottery winning families. The increase is on the intensive margin: there are no significant changes to children's propensity to attend school. Over 90 percent of all children in our sample attend school (which is compulsory for children in Bangladesh), so this is not the margin that is most relevant in this context.

We break educational expenditures down by the gender of the child and see that daughters benefit more than sons. Girls in lottery-winning households experience an increase of 15 percent (0.143 log points) in educational expenditures, whereas boys only see a more modest, and statistically insignificant, improvement of 8 percent. This asymmetric response reduces the gender gap, because educational expenditures were 14 percent lower for girls than for boys in the control group.

For children aged 10 to 14, migration reduces the probability that a child works for wages; 1.5 percent of children in control group households worked for wages, and this essentially disappears for all children—boys *and* girls—in households that won the visa lottery.

Another important type of investment in this context is protein consumption, which aids physical and cognitive development of young children. Households that lost the lottery spent BDT 12,000 per capita annually on animal proteins (eggs, fish, and meat).¹³ Winning the lottery raises per capita expenditures on animal proteins by 9 percent. Households that win the lottery therefore increase the quality and nutrition value of the food they consume, although they do not consume more food in the aggregate.

A concern typically expressed about opportunities that suddenly raise remittance income is that households may spend the money on undesirable, temptation goods. Alcohol consumption in Bangladesh is extremely low due to legal and religious restrictions, so we focus on expenditures on cigarettes and other tobacco products. We do not detect any significant impact, partly because only 6 percent of all lottery applicants report any expense on tobacco.

C. Effects on Poverty and Indebtedness

We measure the effect on the migration lottery on households escaping poverty measured at three different internationally accepted poverty lines: US\$1.90 per day, US\$3.20 per day, and US\$5.50 per day. This program is not effective at reducing extreme poverty (defined at PPP\$1.90 per day). Only 2.7 percent of control group households were poor by this measure. The extreme poverty rate is almost

¹³Our consumption measure includes the value of home-produced goods, since some households raise livestock and poultry.

three times as high in rural areas of Bangladeshi divisions where we conducted our surveys, but the majority of those households did not participate in this lottery. Migration costs—even with subsidized government intermediation—is BDT 45,000 per applicant, which is equivalent to more than two years of consumption for households living in extreme poverty. Since households in extreme poverty self-selected out of this program, we do not see any effect on food insecurity either, because this is a rare problem in the sample of lottery applicants.

Winning the Malaysia visa lottery lowers poverty rate at the higher thresholds. Twenty-seven percent of control group households were living under the PPP\$3.20 per day poverty line, and winning the lottery reduces this by 3 percentage points. Seventy percent were living under the PPP\$5.50 per day poverty line, and winning the lottery reduces this by 10 percentage points. In the IV specification, G2G-intermediated migration reduces this poverty rate by 18 percentage points.

A major policy concern with international migration as a development strategy is that most migrants are forced to borrow at high interest rates to finance the trip, given exorbitant fees charged by middlemen. Wages are withheld to repay such loans at high implicit interest rates. Subsidized G2G-intermediation should help along this margin, which we investigate.

Winning the lottery makes households 5.5 percentage points less likely to take on a loan. When we ask about sources of loans, we see the sharpest drop in loans from high-interest moneylenders (who charge 58 percent annual interest on average), from 17 percent in the control group to 11 percent among lottery winners. Consequently, the average annual interest rate paid on loans drops significantly for lottery winners (from 21 percent to 18 percent), and household net debt position improves by 20 percent.

D. Effects on Entrepreneurship and Economic Activities at Home

Migration of a family member to Malaysia could affect the household's economic or entrepreneurial activities in Bangladesh through multiple mechanisms. The remittance income could increase resources available for business or agricultural investments, and the family member abroad could generate new ideas through this exposure abroad, but the migrant's departure could also remove the most entrepreneurial family member from Bangladesh.

We find in Table 5 that winning the lottery does not change the household's propensity to engage in either agriculture or livestock rearing. However, lottery-winning households are 7 percentage points less likely to operate a nonfarm business than the 44 percent of lottery-losing households that do. Conditional on operating an enterprise, winning the visa lottery further lowers the likelihood of hiring an external worker for the business or having capital expenditures by about 6 percentage points. The effect on capital expenditures is not statistically significant once we apply false-discovery-rate adjusted q -values to infer statistical precision under multiple hypothesis testing.

The reduction in nonfarm business activity is most likely caused by the departure of the family member who would otherwise engage in entrepreneurship at home. If that is the case, then we might expect can expect a boomerang effect on

TABLE 5—IMPACT OF WINNING THE LOTTERY AND MIGRATION ON HOUSEHOLD ENTREPRENEURSHIP

	ITT (1)	FDR-adjusted <i>q</i> value	IV (2)	Control mean (3)
<i>Has crop income</i>	-0.012 [0.499]	[0.599]	-0.021 [0.492]	0.737
<i>Has livestock</i>	-0.005 [0.763]	[0.632]	-0.009 [0.759]	0.788
<i>Has non-farm business</i>	-0.069 [0.001]	[0.004]	-0.119 [0.000]	0.436
<i>Value of business</i>	0.042 [0.774]	[0.632]	0.080 [0.764]	11.382
<i>Has capital expenditure for business</i>	-0.055 [0.069]	[0.103]	-0.102 [0.059]	0.792
<i>Hired workers for business</i>	-0.064 [0.021]	[0.055]	-0.119 [0.016]	0.197

Notes: This table shows the ITT and IV estimates on household entrepreneurial outcomes as indicated by the row headers estimated using equations (1) and (2). Inverse hyperbolic sine transformation is applied to value of business. The sample restrictions and table structure are identical to that of Table 1. Both ITT and IV estimates control for applicant height, age, religion, parental education, and indicators for survey upazilas. Standard errors are clustered at the union levels.

Source: Authors' calculations from the survey data collected for this study.

entrepreneurship once the migrant returns with his overseas exposure and accumulated savings. Indeed, there is some (nonexperimental) support for this theory in the data. Households with lottery winners who migrated and returned by the time of our survey were 11 percentage points *more* likely to operate a nonfarm family business than households without a migrant.

E. Effects on Household Demographics

Migration mechanically changes the composition of the household, but it does not otherwise change the household size. For example, winning the lottery does not affect the probability that *other* (nonapplicant) household members migrate.

However, migration reduces the likelihood of marriage and new household formation. While the lottery winner is away in Malaysia, his nuclear family is less likely to split away from the broader households they belonged to at the time of the lottery. That is, migration delays the process of new household formation as applicants (or their spouses) are more likely to continue to cohabit with parents or siblings instead of forming their own households. The delay in marriage (and therefore, childbirth) means that lottery-winning households are 7 percentage points less likely to have a new household member compared to losers.

These demographic changes affect the composition of household headship. The absence of the young male migrant means that household headship is likely to be skewed towards his parent or his spouse. The wife of the lottery applicant becomes 14 percentage points more likely to be classified as the household head.

TABLE 6—IMPACT OF WINNING THE LOTTERY AND MIGRATION ON HOUSEHOLD COMPOSITION

	ITT (1)	FDR-adjusted <i>q</i> value	IV (2)	Control mean (3)
<i>HH size, incl migrants</i>	0.098 [0.261]	[0.094]	0.170 [0.253]	5.692
<i>HH split since 2013</i>	-0.032 [0.015]	[0.019]	-0.055 [0.013]	0.132
<i>Has non-applicant migrant</i>	0.009 [0.637]	[0.190]	0.016 [0.631]	0.295
<i>Married since 2013</i>	-0.033 [0.048]	[0.040]	-0.057 [0.043]	0.189
<i>Has new HH member since 2013</i>	-0.074 [0.000]	[0.001]	-0.128 [0.000]	0.460
<i>Applicant is the HH head</i>	-0.222 [0.000]	[0.001]	-0.383 [0.000]	0.507
<i>Applicant's wife is the HH head</i>	0.139 [0.000]	[0.001]	0.240 [0.000]	0.094
<i>Applicant's parent is the HH head</i>	0.038 [0.064]	[0.045]	0.065 [0.059]	0.359

Notes: This table shows the ITT and IV estimates on household composition measures as indicated by the row headers estimated using equations (1) and (2). The sample restrictions and table structure are identical to that of Table 1. Both ITT and IV estimates control for applicant height, age, religion, parental education, and indicators for survey upazilas. Standard errors are clustered at the union levels.

Source: Authors' calculations from the survey data collected for this study.

Effects on Women's Involvement in Decision Making.—Only young males were eligible to participate in the Malaysian G2G lottery. Table 7 indicates that the male migrant's departure causes women to become more involved with decision making and managing household operations in Bangladesh. Our survey asked about female involvement in making decisions across various dimensions involving children (schooling, childcare), household expenses (expenses in health care, food, clothing, necessities, and managing daily finances), and other large decisions related to household business or entrepreneurial activities (selling household assets, decisions related to farming such as crop/seed choice and fertilizers, decisions related to household debt, and large purchases such as of a house, land, or large appliances).

Female involvement in decision making improved across all dimensions. Though females were partly involved in making these decisions for about 60 per cent of the households in the control group, decisions were made exclusively by female members in only 10 percent of households. Winning the lottery increased the likelihood that females are involved in any decision making by 3.5 percentage points, that they exclusively make decisions about all matters by 8 percentage points (an increase of 75 percent), that they exclusively decide about financial expenses by 6 percentage points, and that they exclusively decide about children's matters by 7 percentage points. These are all large, drastic change in the locus of intrahousehold decision making in rural Bangladesh, and the gains are especially

TABLE 7—IMPACT OF WINNING THE LOTTERY AND MIGRATION ON FEMALE DECISION MAKING

	ITT (1)	FDR-adjusted <i>q</i> value	IV (2)	Control mean (3)
<i>Female: all matters</i>	0.035 [0.021]	[0.005]	0.061 [0.017]	0.597
<i>Only female: all matters</i>	0.078 [0.000]	[0.001]	0.134 [0.000]	0.106
<i>Only female: big decisions</i>	0.062 [0.000]	[0.001]	0.106 [0.000]	0.050
<i>Only female: HH expense related</i>	0.092 [0.000]	[0.001]	0.159 [0.000]	0.082
<i>Only female: child matters</i>	0.072 [0.000]	[0.001]	0.125 [0.000]	0.293

Notes: This table shows the ITT and IV estimates on outcomes measuring female involvement in decision making as indicated by the row headers estimated using equations (1) and (2). Outcomes with a prefix “female” indicate that a female member is involved in the decision making process; outcomes with prefix “only female” indicate that only female members are involved. “Child matters” involve decisions regarding child health and education; “HH expense” involve decisions regarding expenditures in healthcare, food, clothing, necessities, and managing daily finances; “big decisions” involve decisions regarding household business or entrepreneurial activities such as selling assets, household debt, and choice of crop/seeds and fertilizers. The sample restrictions and table structure is identical to that of Table 1. Both ITT and IV estimates control for applicant height, age, religion, parental education, and indicators for survey upazilas. Standard errors are clustered at the union levels.

Source: Authors’ calculations from the survey data collected for this study.

large in areas where women were traditionally not involved. Even for infrequent, large decisions where remote participation of the lottery applicant may be possible, we see that women start playing a much larger role.

In Table 8 we study the heterogeneity of this improvement in female decision making power across different types of families, to further probe the conditions under which women are most likely to gain influence. We find that the effects are more muted when the migrant’s father is present: when he is alive, when he resides in the household, and when he (and not the migrant) is characterized as the household head. Further, there is absolutely no increase in female influence within the household when the applicant is not married at the time of the lottery. This implies that the decision making power sometimes shift to the wife when the migrant departs, but never to his mother or sisters or other female family members.

F. Spillover Effects beyond the Household

Some of the extra migration income is shared with other households in the community. Winning the visa lottery increases the probability of sending transfers to other households by 8.6 percentage points ($p = 0.011$), which is 28 percent of the control group mean, and the amount of transfers increase by 77 percent ($p = 0.006$). Winning the lottery also decreases transfers coming into the household by 5 percentage points ($p = 0.107$). Beyond monetary transfers, job connections are also shared: friends of G2G migrants are more likely to have migrated recently even if they did not themselves have a social network connection at the destination. The

TABLE 8—HETEROGENEOUS IMPACT OF MIGRATION ON FEMALE DECISION MAKING

Only female—all matters Depvar:	Main (1)	Applicant not married (2)	Applicant's father is alive (3)	Applicant's father resides in the HH (4)	Applicant's father is the HH head (5)
<i>Migrated</i>	0.134 [0.000]	0.193 [0.000]	0.204 [0.000]	0.205 [0.000]	0.199 [0.000]
<i>Migrated</i> × <i>HET</i>		-0.155 [0.000]	-0.124 [0.000]	-0.175 [0.000]	-0.186 [0.000]
<i>HET</i>		0.006 [0.691]	-0.029 [0.047]	-0.036 [0.008]	-0.045 [0.001]
<i>Migrated</i> + <i>interaction</i>		0.037 [0.143]	0.080 [0.000]	0.030 [0.111]	0.013 [0.384]

Notes: This table shows the heterogeneous impact of migration on female decision making by various measures of household composition at the time of the lottery. The heterogeneity measure (HET) is indicated by the column heading. Each column represents a single regression estimated on the sample of early treatment (T1) and the control group (C) with the exclusive female involvement in decision making as the dependent variable. Column 1 shows the IV estimate of equation (2) for reference. Columns 2–5 include interaction of migration with the heterogeneity measure with the treatment status and its interaction with the heterogeneity measure used as instruments. All estimates control for applicant height, age, religion, parental education, and indicators for survey upazilas. Standard errors are clustered at the union levels. The *p*-values are shown in brackets. The last row shows the estimates and *p*-value for the total effect of migration on the subsample of heterogeneity indicator.

Source: Authors' calculations from the survey data collected for this study.

G2G program evidently allowed lottery winners to initiate their own migration networks. Broader spillover effects of migration is an important but understudied topic that could be explored further in future research.

VI. Impact on Predeparture Investments in Skills

We investigate whether the lottery winners took any initiative to better prepare themselves for work abroad before they departed. We asked applicants whether they made any investments in language or other skills, or in maintaining their health after the lottery outcome was announced, but before they traveled (if at all). The T2 group—who won the lottery for a Phase 2 or Phase 3 *delayed* intermediation that was ultimately not fully provided—gives us a unique analytical opportunity to study the effects of such preparatory investments on labor market returns, even if the actual migration does not ultimately take place.

Table 9 shows that winning the lottery has a large impact on investments to learn a foreign language, particularly Malay, and in participating in skills training. About 35 percent of group T1 and 9 percent of group T2 invested in foreign language training, compared to only 2 percent of the control group. Seventy-six percent of group T1 participated in some formal skills training, compared to 20 percent of group T2 and only 5 percent of the control group. These effects are likely driven by the G2G program requirements (see online Appendix A). Lottery winners participated in a ten-day training required by the Malaysian government that covered topics related to palm oil, agriculture, and gardening at the closest BMET Technical Training Centers. The skills training rate in groups T1 and T2 are comparable to the migration rates in those groups (76 percent and 30 percent, respectively). In contrast, only 2–5 percent of migrants in the control group invested in these skills, even though 20 percent eventually migrated.

TABLE 9—IMPACT OF WINNING THE LOTTERY ON PREMIGRATION INVESTMENTS

	T1 (early treatment) (1)	T2 (deferred expected treatment) (2)	Control group (3)
<i>Took skills training</i>	0.715 [0.000]	0.160 [0.000]	0.053
<i>Invest to learn a foreign language</i>	0.335 [0.000]	0.077 [0.000]	0.022
<i>Invest to learn Malay</i>	0.377 [0.000]	0.082 [0.000]	0.009
<i>Ate more food</i>	0.176 [0.000]	0.119 [0.000]	0.060
<i>Ate more protein</i>	0.211 [0.000]	0.143 [0.000]	0.073
<i>Did more exercise</i>	0.113 [0.000]	0.081 [0.000]	0.040
<i>Purchased gym membership</i>	0.007 [0.074]	0.002 [0.588]	0.003

Notes: This table shows the ITT estimates of various treatments on skills investment measures estimated using equation (1). Outcomes are represented by the row headers. The first two columns show the impact of early treatment (T1) and deferred expected treatment (T2) with *p*-values in brackets. The third column presents the mean of the control group. Each row represents a separate regression. The estimations control for applicant height, age, religion, parental education, and indicators for survey upazilas. Standard errors are clustered at the union levels.

Source: Authors' calculations from the survey data collected for this study.

We also find evidence of other investments not strictly required by the G2G program. Lottery winners make investments to improve their physical strength, prior to traveling abroad to conduct physically strenuous work at Malaysian plantations. Their intake of food and protein increase, and they were more likely to exercise and even purchase gym memberships. The ratio of these investments to the migration rates was similar for group T1 and the control group, which is not surprising because Bangladeshi men do strenuous work at outdoor sites in the Gulf as well, where G2G lottery losers would often travel. Interestingly, the ratio of those undertaking such investments in T2 relative to the eventual migration rate in that group was significantly higher. It appears that group T2—who were promised G2G intermediation but the governments failed to follow through—overestimated their migration probability. That gives us an opportunity to investigate whether such investments generate returns in the domestic labor market.

We study this by estimating a specification where migration and skills investment as well as their interactions are treated as endogenous. The lottery outcomes (T1 and T2) and their interaction with the covariates predetermined at the time of the lottery (education, religion, household size, marital status, having the father as the household head, location) serve as the instruments. As documented earlier, T1 helps identify migration as well as investment in skills. T2 also does both to a lesser degree, but the investment in skills is disproportionately larger as many invested in skills in hopes of deferred intermediation in the future that failed to materialize. The “mistaken” investment in skills in this group helps identify the returns to skills in the

domestic market. The covariates, when interacted with the lottery outcomes, help identify the decision to invest on skills.¹⁴

Results are shown in online Appendix Table D.5. We see that the skills and language training generate zero returns in the domestic market. If indeed migration specific skill investment have no returns in the domestic market, potential migrants will not have the incentives to invest on skill-absent credible opportunity to migrate. We also estimate small and insignificant returns to the formal skills and language training for migrants beyond the returns to migration itself. We believe that the lukewarm returns to skills for the migrants are driven by the fact that we do not have a good source of independent variation for skills investment conditional on migrating. However, the failed promise of future intermediation for group T2, which induced skill investment without subsequent migration opportunity for many, provides a credible and independent variation in skills investment among the nonmigrants in the domestic market.

VII. Effects of G2G Program on the Migration Experience

Given concerns about “failed migration,” abuse, and fraud in private sector intermediation, we also investigate how G2G intermediation affects aspects of the migration experience. Figure 5 compares (nonexperimentally) the experiences of G2G migrants in our treatment group to that of “regular” migrants in the control group.

Government intermediation ensures better predeparture preparedness. G2G migrants are 17 percentage points more likely to have a contract in place prior to migration, 18 percentage points more likely to have the required employment permits from BMET, and 12 percentage points more likely to have taken out an insurance policy against injuries, accidents, and death. Government intermediation appears to be more reliable: a third of migrants in the control group have to wait over two weeks to start work, and that is virtually eliminated under G2G. G2G migrants work fewer hours per week (55 rather than 60) without any significant loss in income and are more likely to be allowed rest days and collect overtime pay.

On the other hand, palm oil plantation work in Malaysia appears to be more dangerous than the types of jobs that regular migrants sort into. They are significantly more likely to be injured, 10 percentage points more likely to witness workplace injuries, and 7 percentage points more likely to have witnessed workplace deaths, compared to control group migrants.

Given these negative results on the risk of workplace injury, it is important to engage with the question of whether migration produces a net positive return for the lottery winners and their families. Beyond various risks incurred at the destination,¹⁵ the migrant’s absence and separation from their family are also relevant for computing the household’s overall welfare. Aggregate welfare is always difficult to assess, but migrants’ decision making after the initial contract expires is informative.

¹⁴The use of interaction instruments presents concerns for inference due to weak instruments. We present results of first-stage F tests based on Sanderson and Windmeijer (2016).

¹⁵Quantification of risks is hard in these contexts. Shrestha (2019) finds that mortality rates for Nepali migrants in the Gulf countries and Malaysia are lower than the mortality rate for the same demographics within Nepal, yet the perceptions and actions of potential migrants are hugely influenced by what they observe.

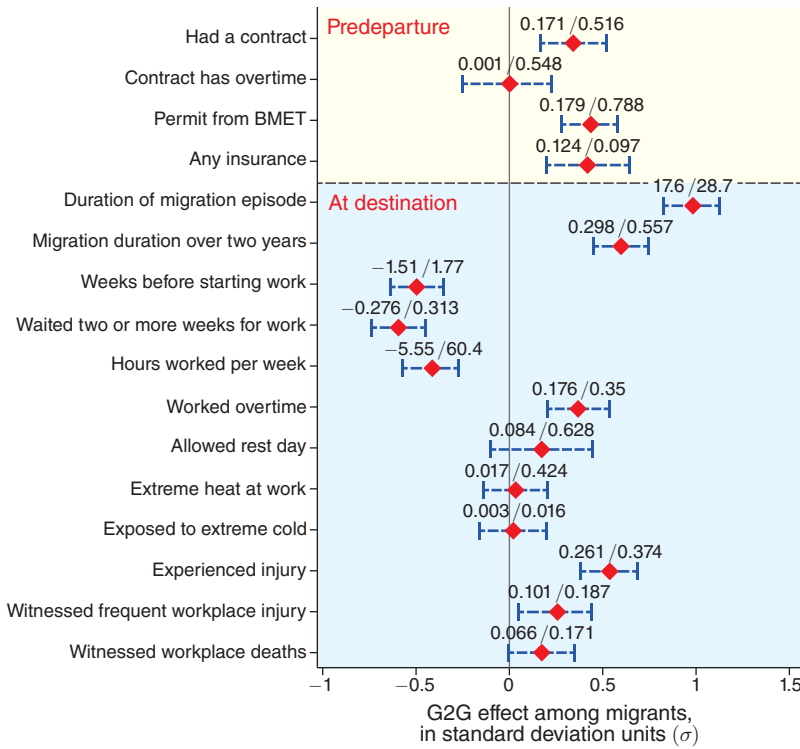


FIGURE 5. COMPARISON OF MIGRATION EXPERIENCE BETWEEN G2G AND NON-G2G MIGRANTS

Notes: The figure shows the difference between G2G and non-G2G migrants in their experiences prior to departure and at destination. The impacts are estimated using $y_i = \alpha + \beta G2G_i + \varepsilon_i$, where $G2G_i$ is instrumented by T1. The estimation is restricted to the sample of migrants from T1 and C. Outcomes are standardized to the relative to the control group mean and standard deviation for the plot. The effect on the nonstandardized outcomes and the control group mean appear as labels separated by “/”. The error bars represent 95 percent confidence intervals. Standard errors are clustered at the union level.

Source: Author’s calculations from the data collected for the survey.

85 percent of the G2G migrants stay on in Malaysia after the initial contract duration of 2 years, and this represents a 30 percentage point increase relative to control group migrants. The revealed preference embodied in migrants overwhelmingly choosing to extend their contracts strongly suggest that the large economic returns we document outweigh the discomfort associated with separation, working conditions, or risk of injury.

VIII. Summary of Effects and Robustness of Results

Summary and Robustness to Multiple Inference.—As we are testing multiple outcomes, it is important to be vigilant about incorrect inferences due to multiple hypothesis testing. One way to address this, beyond the FDR-corrected q -values we report, is to construct a single index for each “domain” by combining multiple outcomes, instead of testing each one individually. For each group of outcomes presented in Tables 2–7, we create a summary index, which is the inverse covariance weighted

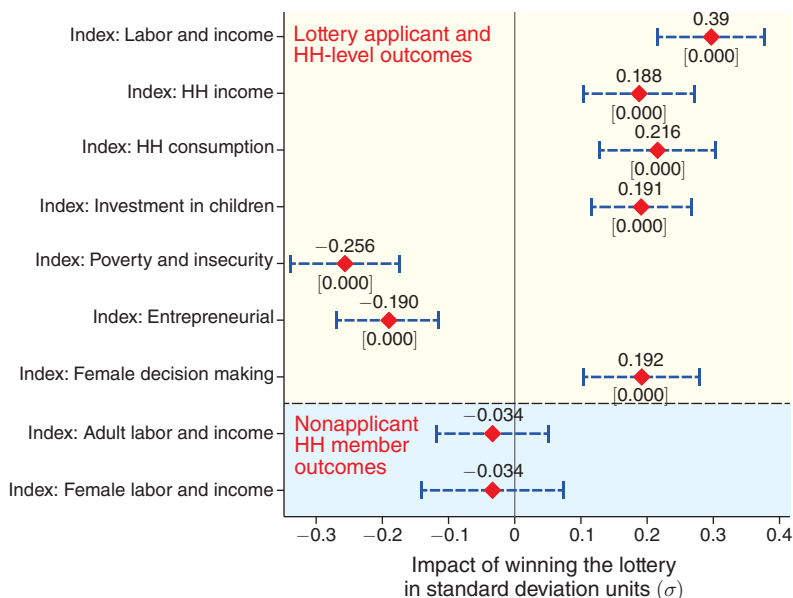


FIGURE 6. SUMMARY OF EFFECTS OF WINNING THE LOTTERY

Notes: The figure shows the impact of winning the lottery on indexes of outcomes in various domains. Each index in the top panel of the figure is the inverse covariance weighted index of outcomes presented in panel A of Tables 1 and 2, and Tables 3–7. The unit of impact is in standard deviation units (σ). FWER corrected p -values are presented in brackets below the point estimates. Each index in the bottom panel of the figure is the inverse covariance weighted index of outcomes presented in panel B of Table 2, and the same outcomes for adult female members.

Source: Author's calculations from the data collected for the survey.

average of standardized outcomes within each family. By construction, the index value in the control group is normalized to have zero mean and a standard deviation of 1. Figure 6 shows the impact of winning the lottery on these indexes, which also serves as a summary of what we have learned about the effects of Malaysian visa lottery for Bangladeshi workers. As there are multiple indexes, we adjust the p -values to control for FWER—the probability of rejecting at least one true null hypothesis of no effects.¹⁶ FWER-corrected p -values appear in brackets with conventional confidence intervals drawn in the figure.¹⁷

Consistent with the results above, winning the lottery increases household incomes by 0.19 standard deviations (σ) and applicant labor supply and income by over 0.39σ . Consequently, household consumption improves by 0.22σ , child investments increases by 0.19σ , and poverty and insecurity fall by 0.25σ . The departure of the lottery winners has other economic and demographic consequences: entrepreneurship back home falls by 0.19σ , and female involvement in household decision improves by 0.19σ . The FWER-adjusted p -values are less than 0.001 for each of these outcomes, which suggests that the inferences we draw in this study are robust to multiple inference concerns.

¹⁶ We implement the Westfall and Young (1993) free step-down resampling procedure with 10,000 simulations.

¹⁷ Many papers employ this technique to address concerns about multiple inference (e.g., Anderson 2008).

Figure 6 also shows spillover effects on other (non-lottery-applicant) family members. Labor and incomes of other adults and females are not affected by the lottery. Online Appendix D shows detailed results, including for outcomes not explicitly discussed in the main text. Adjusting the summary indexes to include this broader set of outcomes also does not affect the inferences drawn in this paper.

Robustness to Differential Finding Rates.—While our survey finding rates are high across the board, the differential success in finding T1 (lottery winner) households could lead to concerns about differential selection along unobservable dimensions. We devote online Appendix C to addressing these concerns in depth. Here, we present a brief summary.

Common nonparametric bounds (e.g., Lee 2009) are often wide and uninformative, as they trim the data from the extremes of the outcome distribution. The results we report on the effects of the lottery on migration, on household income, on remittances, on individual incomes, and on premigration investments all pass even this stringent bounding criteria. This is due to the very large impact of winning the migration lottery, coupled with our relatively large sample size. However, those bounds are still too wide for a few other outcomes.

We next use insights from Behaghel et al. (2015) (BCGL) to tighten the bounds. Their intuition is that with increased enumerator effort, finding rates would equalize across treatment groups. To implement this intuition, BCGL first artificially reduce exerted effort in the group with higher finding rate so that the finding rates approximately equalize between the groups. They then proceed with an approach similar to Lee (2009) in this restricted sample to construct nonparametric bounds.

We adapt those insights in our context by retaining data on the specifics of the survey effort we made in the field. We first use the number of phone calls made to track respondents as a proxy for effort. Second, we utilize the fact that survey finding rates are lower in larger villages, and add population decile the village belongs to as another measure of effort. The bounds for most of our outcomes are quite tight with the BCGL approach.

The “excess” close-to-universal finding rate of T1 households was because of the way that the lottery program was administered. The lottery winners had to register with local leadership whom our surveyors could easily locate. So another pragmatic approach we take to test robustness is to randomly trim the excess sample from T1 and reestimate treatment effects. We repeat this process one million times for each outcome and count the number of simulation where we fail to reject the null at 95 percent significance level. For most of our key outcomes, we reject the null in every single simulation. The only exceptions are: (i) the female decision making index, where we fail to reject in only 17 simulations, and (ii) for the variable “household has an outstanding loan,” where we fail to reject 1.9 percent of the time.

Lastly, we estimate the treatment effects only on villages that have equal (or similar) finding rates. This restricted sample is typically restricted to the smaller villages within our sample. We find mostly similar effects in these subsamples. The positive effects on consumption and poverty reduction get a little larger, and the negative effect on household entrepreneurship gets smaller. These make sense as these villages are likely to be poorer at baseline, with fewer entrepreneurship opportunities outside farming.

IX. Conclusion

Migration is a large part of the global economy, and low-skilled South Asian migrants working temporarily in richer Asian nations under time-delimited labor contracts is the most common type of global migration flow. Stories of worker abuse (Pattison 2013), fraud, and human rights violations (Stephenson 2015) often dominate informal evaluations of such low-skill work migration programs. Media coverage also skews towards sensational (Siddiqui 2019), but possibly rare and unrepresentative incidents that capture the world's attention. We provide an experimental evaluation using large-sample, representative data and a rigorous research design, and track a broad range of socioeconomic and demographic effects. We learn that an international migration opportunity triples the migrant's earnings, and the remittances he sends double the incomes of his family in Bangladesh. These effects are much larger than the returns to rural-urban migration within Bangladesh (Bryan, Chowdhury, and Mobarak 2014) and other developing countries (Lagakos et al. 2020).

These numbers imply that providing visas to low-skilled Bangladeshi workers to fill positions that richer countries like Malaysia cannot otherwise easily fill with domestic labor would rank among the most successful anti-poverty and development interventions for rural Bangladesh. To our knowledge, this is the only experimental evaluation to track the effects of migration along such a large and important international corridor. Furthermore, we use a sampling frame and sample size that is an order of magnitude larger than any other experimental evaluation of migration opportunities, allowing us to report statistically precise estimates that would remain unbiased under a broad array of reasonable assumptions on sample selection, variable selection, or attrition.

We study migration under an innovative G2G agreement, and our results highlight the positive role governments can play to improve access to migration opportunities among the poor, while limiting the risk of abuse they normally face due to market failures in private sector intermediation. Migration costs were reduced by a factor of seven under the G2G program. This allowed poorer households—and households that would otherwise not be able to afford the cost or navigate the complexity of migration—to apply, which partly explains the large welfare gains we document. The lottery mechanism also opened up opportunities to those without preexisting social contacts abroad. Yet, even in this context, cost was a barrier for the very poorest Bangladeshi households. Those living under the US\$1.90 a day poverty line were vastly underrepresented in our applicant pool. Even the sharply reduced G2G intermediation costs were a deterrent. Adding financing could channel such lucrative opportunities towards the poorest of the poor.

Given the potential for G2G mechanisms to improve migration flows in a world where the inefficient spatial distribution of labor imposes trillion dollar costs on the global economy (Clemens 2011), this experimental evaluation of a G2G program has important implications for policy design. Many countries, including Australia, New Zealand, and Saudi Arabia, have moved towards institutionalizing bilateral labor agreements where governments participate in the recruitment of workers. G2G arrangements regulate migration into South Korea from over 16 countries (Cho et al. 2018). A prominent early example of a G2G agreement is the 1961 “guest worker”

program negotiated between the West German and Turkish governments that brought over 650,000 Turkish workers to Germany (Palut 2020). Furthermore, low-skilled workers moving to upper-middle-income countries like Malaysia generate comparable earnings returns to medium-skilled workers moving to developed countries.

Some of our findings deserve a longer-run follow up. The gains in female decision making power we observe could simply be the short-run effect of the male migrant being temporarily absent. It would be important to track whether there are any persistent changes in intrahousehold decision-making authority after migrants return home. Such gains for women proved to be short lived in the case of seasonal domestic migration within Bangladesh (Mobarak and Reimão 2020). However, those trips are very short term, with the migrant leaving for only a few weeks. The longer period of absence in the G2G program and exposure to a new culture could produce more persistent effects. Second, household entrepreneurial activities in Bangladesh fall when an enterprising member wins the lottery and departs. It would be important to track the longer-run effects on entrepreneurship when the migrant returns with international work experience and the liquidity to start new businesses.

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